Convention on the Conservation of Migratory Species of Wild Animals (CMS)

<u>Proceedings of the Second Meeting of</u>
<u>the Conference of the Parties</u>

Geneva, Switzerland 11-14 October 1988

Secretariat of the Convention Bonn, Federal Republic of Germany

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FOREWARD

The Conference of the Parties, the decision-making organ of the Convention on the Conservation of Migratory Species of Wild Animals (CMS) normally meets at intervals of not more than three years, unless the Conference decides otherwise. In accordance with Article VII of the Convention, the Conference held its second meeting at the United Nations Office at Geneva, Palais des Nations, Geneva, Switzerland, from 11 to 14 October 1988.

The <u>Proceedings of the Second Meeting of the Conference of the Parties</u> include the report of the meeting, the resolutions adopted by the Conference of the Parties, summary reports of the work of the two sessional committees and the official working documents of the meeting.

The <u>Proceedings of the Second Meeting of the Conference of the Parties</u> are available in French and Spanish, as well as English.

ABBREVIATIONS

Convention on International Trade in Endangered Species of Wild CITES Fauna and Flora EEC European Economic Community Federation of Hunting Associations of EEC FACE International Council of Bird Preservation ICBP IUCN International Union for the Conservation of Nature and Natural Resources IWC International Whaling Commission United Nations Environment Programme UNEP

Chapter I

REPORT OF THE SECOND MEETING OF THE CONFERENCE OF THE PARTIES

INTRODUCTION

- 1. The second meeting of the Conference of the Parties to the 1979 Bonn Convention on the Conservation of Migratory Species of Wild Animals (CMS) was convened by the Secretariat in accordance with the provision of Article VII, paragraph 3, that ordinary meetings shall take place at intervals of not more than three years, unless the Conference decides otherwise.
- 2. The meeting was held at the United Nations Office at Geneva, Palais des Nations, Geneva, Switzerland, from 11 to 14 October 1988.

ORGANIZATION OF THE SESSION

A. Opening of the meeting

3. Mr. G. Emonds, the Chairman of the Standing Committee, acting as temporary Chairman of the meeting in accordance with Rule 5 of the Provisional Rules of Procedure, welcomed the participants and introduced Mr. A.T. Brough, Acting Assistant Executive Director of the United Nations Environment Programme (UNEP), who would give the opening address.

B. Attendance

- 4. All States were invited to participate in the meeting.
- 5. The following Parties to the Convention were present at the meeting:

Chile

Denmark

Germany, Federal Republic of

India

Ireland

Israel

Luxembourg

Netherlands

Norway

Portugal

Spain

Sweden

United Kingdom of Great Britain and Northern Ireland

European Economic Community

6. The following States were represented by observers:

Australia, Belgium, Burkina Faso, Finland, France, Greece, Iraq, Kenya, Liberia, South Africa, Switzerland and the United States of America.

- The United Nations Economic Commission for Europe was also represented.
- 8. In addition, the organizations listed in paragraph 17 were represented by observers.

C. Welcoming address

9. After welcoming participants on behalf of the Executive Director of UNEP, who regretted his inability to be present, Mr. Brough began by emphasizing the most positive development since the first meeting of the Conference of the Parties, namely the adhesion to the Convention of Benin, Ghana, Mali, Nigeria, Pakistan, Senegal, Somalia and Tunisia. The wider geographic spread

which this created was most significant in terms of migration routes and ranges. It also provided opportunities to extend the scope of activities beyond aspects which were essentially of interest to Europeans. He pointed out that the current loss of species, and thus of diversity, could be compared only to the results of the great natural catastrophies of the geological past up to 65 million years ago - which were not caused by latter-day human interventions such as habitat destruction and deforestation. The need for the Convention to work effectively was currently greater than at the time of its drafting some ten years before. The principal mechanisms of protection under the Convention were AGREEMENTs between all the Range States of a species or separate populations of a species. While appreciative of the work done by the United Kingdom of Great Britain and Northern Ireland on the draft AGREEMENT on the Conservation of Bats in Europe and by the Netherlands and the European Economic Community on draft AGREEMENTs for Western Palearctic waterfowl and the white stork, respectively, he nevertheless felt obliged to state candidly that progress towards conclusion of AGREEMENTs had been disappointing. This was due not only to the limited resources given to the Secretariat. There was an apparent lack of interest and even, regrettably, of co-operation on the part of Party Range States. The nature of AGREEMENTs and the means for concluding them were important matters for the current meeting to consider. Parties that were Range States for species listed in the Appendices to the Convention should, according to Article 6, paragraph 3, report at least six months prior to each ordinary meeting of the Conference on measures taken to implement the provisions of the Convention for those species. Only five Parties had reported in respect of a species in Appendix I. He appealed for the submission any of further reports that might now be available as soon as possible.

10. Mr. Brough also expressed great disappointment that so many Parties had failed to pay their contributions to the budget, which was a solemn obligation under the Convention. UNEP had made an initial contribution to Secretariat expenses during the first four years of operation, through the end of 1987. An extension of such financial aid had never been intended and, indeed, was excluded under the UNEP mandate. The inevitable result had been that the Secretariat lacked the staff to complete the work it should have undertaken. These financial problems must be faced in the course of the current meeting. He concluded by thanking the Government of the Federal Republic of Germany for its services and its continuing material and additional financial support to the Secretariat.

D. Appointment of the Credentials Committee

11. On the proposal of the temporary Chairman, the Conference appointed the representatives of the Federal Republic of Germany, Luxembourg, the Netherlands and Sweden as members of the Credentials Committee.

E. Adoption of the agenda

- 12. The following agenda was adopted.
 - 1. Opening of the meeting.
 - 2. Welcoming addresses.
 - Appointment of the Credentials Committee.

- 4. Adoption of the agenda.
- 5. Report of the Credentials Committee.
- 6. Adoption of rules of procedure.
- 7. Admission of observers.
- 8. Election of officers.
- 9. Organization of work and establishment of sessional committees.
- 10. Opening statements.
- 11. Report of the Secretariat.
- 12. Implementation of the Convention:
 - (a) Report of the Standing Committee;
 - (b) Report of the Scientific Council;
 - (c) Report of the Working Group on Small Cetaceans;
 - (d) Reports by Parties;
 - (e) AGREEMENTs;
 - (f) Consideration of additional measures to improve the conservation status of migratory species.
- 13. Consideration of proposals for amendments to Appendices I and II to the Convention.
- 14. Financing support for the Convention:
 - (a) Extension of the Trust Fund;
 - (b) Adoption of the budget 1989-1992.
- 15. Institutional arrangements of the Convention:
 - (a) Review of the Secretariat arrangements;
 - (b) Appointments to the Scientific Council;
 - (c) Appointments to the Standing Committee.
- 16. Date and venue of the third meeting of the Conference of the Parties.
- 17. Other business.
- 18. Closure of the meeting.

F. Report of the Credentials Committee

- 13. Mr. F.H.J. von der Assen, Head of the Netherlands Delegation, speaking as Chairman of the Credentials Committee, reported that the credentials submitted in respect of 13 Parties had been examined in accordance with Rule 3, paragraph 3, of the Provisional Rules of Procedure. A technical problem had arisen in the case of the European Economic Community (EEC), in that the representative had been granted powers, but not by "a proper authority" as defined in paragraph 1 of that rule. The Credentials Committee noted, however, that powers had been granted in exactly the same way as for the first meeting of the Conference of the Parties in 1985 and had been accepted on that occasion. The Committee therefore decided, subject to confirmation by the Plenary, to accept them for the second meeting.
- 14. In a subsequent statement, he reported formally that the other 12 Parties were Chile, Denmark, Federal Republic of Germany, India, Ireland, Israel, Luxembourg, Netherlands, Norway, Spain, Sweden and United Kingdom, and that their credentials were found to be in order. He added that one other party had registered without submitting the required credentials.
- 15. The Conference approved the Committee's report, including the action proposed in the case of EEC.

G. Adoption of rules of procedure

16. The representative of the Secretariat read out the amendments to the Provisional Rules of Procedure that the Standing Committee proposed as the result of recent discussions. Minor modifications thereto were proposed and accepted. The representative of EEC proposed an amendment to Rule 14 in order to clarify the position of that body with respect to voting, which was also accepted. It was further agreed to delete the words "or roll-call vote" at the end of paragraph 3 of that Rule, as proposed by the representative of the Netherlands. The Provisional Rules of Procedure, as so amended and modified, were then adopted by the meeting (CMS/Conf.2.6/Rev.1).

H. Admission of observers

17. In accordance with (unamended) Rule 2 of the Rules of Procedure, paragraph 2, and Article VII, paragraph 9, of the Convention, the following organizations were admitted as observers, there being no objection by the Parties:

International governmental and non-governmental organizations

Convention on International Trade in Endangered Species of Wild Flora and Fauna (CITES)

Convention on Wetlands of International Importance

Council of Europe

European Cetacean Society

Federation of Hunting Associations of EEC (FACE)

Greenpeace International

International Council of Bird Preservation (ICBP)

International Union for the Conservation of Nature and Natural Resources (ICUN)

International Whaling Commission (IWC)

National non-governmental organizations

American Association of Zoological Parks and Aquariums, United States of America

Environmental Investigation Agency, United Kingdom

World Wildlife Fund, Federal Republic of Germany

Royal Society for the Protection of Birds, United Kingdom

Sea World Inc., United States of America

I. Election of officers

18. The Conference elected the following officers:

Chairman of Committee I and Vice-Chairman:

Chairman:

Mr. P. Devillers (EEC)

Mr. V. Koester (Denmark)

Chairman of Committee II and Vice-Chairman:

Mr. S. Monsalve (Chile)

J. Organization of work and establishment of sessional committees

- 19. On the proposal of the Chairman, the Conference agreed that the Report of the Working Group on Small Cetaceans should be referred to Committee I (Scientific Committee). It also endorsed the Chairman's suggestion that agenda items should not necessarily be discussed in the order in which they appeared in the agenda adopted.
- 20. The Conference also agreed to a suggestion by the Federal Republic of Germany that an item should be added to the agenda of Committee II (Financial and Administrative Committee) entitled "Establishment of a decision-taking structure for the Standing Committee".
- 21. Mr. S. Monsalve (Chile) was elected Chairman of Committee II. The Chairman recalled that membership of the sessional committees was open to all Parties attending the meeting. The Conference accepted his suggestion that observers should likewise be free to attend the meetings of those committees and might

speak if invited to do so by their Chairmen. He pointed out that some subjects for committee discussion were contained in the Provisional Timetable (CMS/Conf.2.1/Add.2). The order in which they were discussed was, however, a matter for each Committee to determine. He made it clear that, in discussions of AGREEMENTs, Committee I would deal only with substantive matters, since administrative arrangements were to be considered by Committee II.

AGENDA ITEM 10: OPENING STATEMENTS

- 22. The representative of Sweden emphasized that the Convention's fundamental financial problems were well-known: the limited number of Parties and the slow rate of payment of contributions. He urged Parties to fulfil their commitments under the Convention, in terms of financial contributions as well as scientific and administrative input. Without wider geographical distribution, it would be impossible to realize the objectives of the Convention and he therefore appealed to non-signatory States to accede to the Convention. It was absolutely essential for all States, whether developing or industrialized, to adopt effective measures to combat pollution, to control the use of chemicals and to undertake concerted international action to protect the ozone layer. Tithout a healthy ecosystem, measures to protect species would be ineffective.
- 23. The report of the World Commission on Environment and Development 1/ was currently being studied in detail at the international level and he proposed that the Standing Committee, with the assistance of the Secretariat and groups concerned, should review the report and submit findings and recommendations to the Third Meeting of the Conference of the Parties. He expressed the hope that the Conference would be able to find a formula for implementing AGREEMENTs and he proposed that Committee II should be instructed to study the problem and submit relevant recommendations to the plenary session.
- 24. Noting with regret that no AGREEMENTs had yet been adopted, the representative of Norway endorsed the remarks made by the representative of Sweden on this subject; he stated that AGREEMENTs were one of the key elements in the Convention. His Government was concerned by the complex administrative arrangements proposed in some of the draft AGREEMENTs; if the AGREEMENTs were to be implemented by as many Range States as possible, they would have to be simplified.
- 25. The representative of the United Kingdom paid tribute to all those who were working so hard to implement the Convention. As the Convention's work needed a sound scientific foundation, he expressed satisfaction that the Scientific Council had been able to meet. While he welcomed the fact that a significant number of developing countries had become Parties, it was disturbing to note that a number of important Range States had not yet done so. He urged them to accede to the Convention as soon as possible, so that

^{1/} Our Common Future, United Nations General Assembly document A/42/427, annex.

its aim of providing worldwide protection for endangered migratory species could be fully realized. There was a need for further progress on AGREEMENTS and the United Kingdom would continue to play its role. However, it had become clear that the draft AGREEMENT on the Conservation of Bats in Europe could not be finalized until the fundamental issues regarding the nature of such AGREEMENTS had been resolved.

- 26. The observer for France explained that France had not yet ratified the Convention because of procedural difficulties. His Government nevertheless hoped to do so in the near future and the Convention's provisions had already been incorporated in national legislation. France was particularly interested in the proposed regional AGREEMENTS. Their form should be flexible and they should not require ratification; otherwise France would once more be confronted with procedural problems.
- 27. The observer for the Council of Europe, speaking as the depositary for the Convention on the Conservation of European Wildlife and Natural Habitats (Berne, 1979), said that the Sixth Meeting of Parties to that Convention had made progress in four areas, namely, geographical coverage (more States had acceded to the Convention); the number of species protected (200 more species had been added, including, for the first time, 50 species of invertebrates); wider interpretation of the Convention (protection of natural habitats); and extension of the work programme. The Secretariat of the Berne Convention wished to improve collaboration with the Secretariat of the Bonn Convention because the two Conventions were complementary.
- 28. The observer for Finland informed the meeting that the President of Finland had approved Finland's accession to the Convention and that the relevant instrument would be deposited shortly. $\underline{2}/$

AGENDA ITEM 11: REPORT OF THE SECRETARIAT

- 29. The Co-ordinator of the Secretariat introduced the report (CMS/Conf.2.11) and stated that a number of other reports by Parties had been received since its publication. A long list of Range States was annexed to the report and she appealed to all those present to help finalize it, as maintaining such a comprehensive list constituted a major task for a small Secretariat.
- 30. She thanked the Government of the Netherlands for having made available the services of Mr. Boere.
- 31. Due to lack of funds, the Secretariat could rarely travel to meetings and it endeavoured to maintain satisfactory liaison with the Parties by correspondence. Given this scarcity of resources, it was essential for Parties to keep the Convention alive through correspondence. The Secretariat's task would be significantly facilitated if Parties designated national focal points, as earlier requested.

 $[\]underline{2}$ / Before the closure of the meeting, the observer for Finland informed the Conference that the instrument of accession had been deposited.

AGENDA ITEM 12: IMPLEMENTATION OF THE CONVENTION

(a) Report of the Standing Committee

- 32. The Chairman of the Standing Committee, submitting the Committee's report (CMS/Conf.2.12.1), regretted that it had never proved possible to convene a full meeting of the Committee. The Conference should therefore reflect on how meetings could be financed in the future so that members from all parts of the world could participate. Many Parties had not met their financial obligations under the Convention and that situation was unacceptable. Despite the excellent work carried out by the Co-ordinator, one person could not be expected to shoulder all the Secretariat's responsibilities. The budget agreed upon had specified four persons; if that could be achieved, the number of Parties would undoubtedly increase. The problem of the Secretariat had to be resolved before the Standing Committee could deal with other matters.
- 33. The representative of India commended the Standing Committee on what it had achieved despite the constraints. With regard to attendance, he proposed that its sessions be held in conjunction with other relevant meetings so as to avoid costly travel expenses for attending widely separated one-day meetings.
- 34. The Chairman of the Standing Committee replied that it had not proved possible in the past to schedule sessions in conjunction with other relevant meetings because the Secretariat did not have the funds to travel and the Standing Committee would therefore have had to meet without the Secretariat.
- 35. The observer for Australia asked the Standing Committee to co-ordinate its meetings with the Standing Committees of other Conventions and to reconsider the concept of regional representatives.

(b) Report of the Scientific Council

- 36. Mr. M.J. Ford, representative of the United Kingdom, speaking in his capacity as Chairman of the Scientific Council, introduced the report (CMS/Conf.2.12.2), which covered the period from the establishment of the Council at the first meeting of the Conference of the Parties until its first meeting immediately prior to the present meeting of the Conference. The membership of the Council had grown gradually over that period as Parties appointed members additional to those appointed by the Conference. Some Parties had yet to appoint members. Throughout the period under review, the Council had carried out its work largely by correspondence. An important aim of the Council's first meeting had been to determine an agenda for its work up to the third meeting of the Conference.
- 37. The Council wished to have a working group on small cetaceans, but was uncertain whether the mandate of the existing working group established by the Conference in accordance with resolution 1.7 had automatically expired. In general, the information given in the various sections of the addendum to the Council's report would appropriately be discussed by Committee I, which would bring its own views to the attention of the Conference.

- 38. Mr. Ford pointed out that, the Council, following Resolution 1.4, which established the questions and tasks it wished to address, had elaborated a more detailed work programme: guidelines for the application of terms used in the Convention; review of the species currently listed in the Appendices; and the recommendation of species for inclusion in the Appendices, which the Conference would consider at its Third Meeting. A meeting of the Council at the end of 1990 would be desirable in connection with the last of those tasks.
- 39. It was necessary to supplement the expertise of the Council by appointing additional conference nominees, particularly in areas such as marine species, waterfowl and environmental law.
- 40. The Chairman of the Conference expressed appreciation for the work done by the Council. He suggested that as and when guidelines to interpret the terms were established, it would be desirable for the Conference to render them operative through a resolution. He also suggested that the Working Group on Small Cetaceans established by the Conference in 1985 should cease its activities. Both suggestions were adopted.

(c) Report of the Working Group on Small Cetaceans

41. As stated in paragraph 20, this item was referred to Committee I. An account of the action taken by the Plenary on the report of that Committee is contained in paragraphs 63 to 71 of this report.

(d) Reports by Parties

- 42. The Secretariat announced receipt of a report by EEC, in addition to the five reports which had already been distributed.
- 43. The representative of the United Kingdom requested participants to note two minor corrections on page 1 of the report by his Government (CMS/Conf.2.12.4, Annex 4). Under the heading "Reservation to the amendment of Appendix I: Turtles", in the final two sentences, the date 8 July 1988 should read 12 April 1988 and the date 5 October 1988 should read 11 July 1988.
- 44. The representative of the Netherlands, regretting that no report had been submitted owing to an error, said that the omission would be rectified as soon as possible; information had been urgently requested for preparing one. The representative of Ireland likewise offered an apology and promised a short report before the Conference closed.

(e) AGREEMENTS

- (f) Consideration of additional measures to improve the conservation status of migratory species
- 45. An account of the action taken by the Plenary on the reports of the sessional committees on these items is contained in paragraphs 63 to 76 of this report.

AGENDA ITEM 13: CONSIDERATION OF PROPOSALS FOR AMENDMENTS TO APPENDICES I AND II TO THE CONVENTION

46. An account of the action taken by the Plenary on the report of Committee I on this item is contained in paragraphs 62 to 70 of this report.

AGENDA ITEM 14: FINANCING SUPPORT FOR THE CONVENTION

47. An account of the action taken by the Plenary on the report of Committee II on this item is contained in paragraph 72 of this report.

AGENDA ITEM 15: INSTITUTIONAL ARRANGEMENTS OF THE CONVENTION

- (a) Review of the Secretariat arrangements
- 48. An account of the action taken by the plenary on the reports of Committee II on this item is contained in paragraphs 72 and 73 of this report.
- (b) Appointment to the Scientific Council
- 49. The Chairman said that, in accordance with Article VIII, paragraph 2, of the Convention and resolution 1.4, the Conference was called upon to appoint qualified experts to the Scientific Council.
- 50. Mr. P. Devillers (EEC), speaking as Chairman of Committee I, said that the subject had been discussed in both the Scientific Council and his Committee. Agreement had been reached on the need for expertise in the fields of marine species, waterfowl, environmental law and toxicology related to wild animals.
- 51. The representative of the EEC proposed that Mr. Michael Moser, Director of the International Waterfowl and Wetlands Research Bureau, Slimbridge, should be appointed as an expert on waterfowl.
- 52. The representative of Sweden proposed that Mr. Mats Olsson, head, Ecotoxicology Unit, Swedish Museum of Natural History, should be appointed as an expert in toxicology in relation to wild animals.
- 53. The representative of the United Kingdom proposed that Mr. William Perrin, United States National Oceanographic and Atmospheric Administration, should be appointed as an expert in marine species.
- 54. The representative of Ireland proposed that Mr. Roger Rose, Director of the Commonwealth Legal Advisory Service, should be appointed as an expert in environmental law.
- 55. The Conference endorsed those proposals, subject to obtaining the consent of the persons concerned to serve on the Council. It was also agreed that, if the Council deemed that expertise in one of the foregoing fields was essential and the person proposed was unable to serve, the Council itself should seek another expert in that field.

(c) Appointments to the Standing Committee

56. In accordance with the footnote to operative paragraph 2 (d) of resolution 1.1, the term of office of three Parties would expire at the close of the second regular meeting. Chile and Sweden advised that they would stand down and India, which was not represented at the meeting, had also advised the Chairman of its willingness to do so. The representatives of Norway, Spain and Sweden proposed that Chile, India and the United Kingdom, respectively, should be appointed to the Standing Committee. The Conference endorsed their proposals.

AGENDA ITEM 16: DATE AND VENUE OF THE THIRD MEETING OF THE CONFERENCE OF THE PARTIES

57. The Conference amended the second operative paragraph of the draft resolution (CMS/Conf.2/CRP.8) to read "Invites Parties to offer to host that meeting and to inform the Secretariat accordingly before the end of 1989;".

Resolution on date and venue of the Third Meeting of the Conference of the Parties (CMS/Res.2.1)

58. The resolution, thus amended, was unanimously adopted.

AGENDA ITEM 17: OTHER BUSINESS

59. The observer for Greenpeace International expressed its disagreement with the decision to dissolve the Conference's Working Group on Small Cetaceans.

CONSIDERATION OF SESSIONAL COMMITTEE REPORTS

60. The deliberations of the sessional committees related essentially to agenda items 12 (c), (e) and (f), 13, 14 and 15 (a).

Report of Committee I (Scientific Committee)

- 61. The Chairman of Committee I introduced the report (CMS/Conf.2/L.7), an extended version of which would appear in Chapter III of the Proceedings of the Meeting.
- 62. The Report was adopted by consensus. In view of that decision, the representative of the Netherlands formally withdrew the proposal to include Balaenoptera acutorostrata, the Minke whale, in Appendix II of the Convention.
- 63. The representative of Norway stated that, while he did not wish to oppose a consensus, had there been a separate vote on paragraph 4 of the Report, his Government would have abstained when the Conference voted to include Lagenorhyncus albirostris, the white-beaked dolphin, and Lagenorhyncus acutus, the white-sided dolphin, in Appendix II.

64. The Chairman of Committee I stated that the title of the draft resolution on guidelines for the application of certain terms of the Convention should be corrected by deleting the words "the interpretation of". There was also a draft resolution on small cetaceans submitted by Chile, the Federal Republic of Germany, India, and Sweden.

Resolution on guidelines for the application of certain terms of the Convention (CMS/Res.2.2)

- 65. The resolution was adopted by consensus.
- 66. Speaking in support of the second draft resolution, which concerned small cetaceans, the representative of the Federal Republic of Germany stressed that the termination of the mandate of the original Working Group in no way altered the fact that the subject had to remain a priority in work under the Convention. It was clearly the view of Committee I that the geographical coverage should be world-wide, not limited to certain populations. The fact that no action had been taken on the Minke whale either by IWC or under the Bonn Convention meant that a serious gap remained in international action on that species, which presented a challenge to the Scientific Council.
- 67. The Netherlands representative reminded the meeting that his Government had made a proposal limited geographically to the Baltic Sea and the North Sea in order to achieve some results speedily; it fully agreed that the geographical coverage ought to be wider. Turning to the resolution, he proposed that paragraph 1 should be broadened by inserting after "Secretariat" the words "and Standing Committee".
- 68. The representative of India proposed, as a matter of clarification, that in paragraph 1 the words "including freshwater species," should be inserted after the word "cetaceans".

Resolution on small cetaceans (CMS/Res.2.3)

69. The resolution, thus amended, was adopted by consensus.

Report of Committee II (Financial and Administrative Committee)

70. The Chairman of Committee II informed the plenary of the results of the Committee's deliberations and the Conference took note of the report of Committee II (Chapter IV of the present report).

Resolution on Financial and Budgetary Matters (CMS/Res.2.4)

71. While recognizing that the payment of contributions to the Trust Fund was subject to the legislative procedures of each of the Parties, the Parties present $\frac{3}{2}$, pursuant to Article VII, paragraph 4, of the Convention, unanimously adopted the draft resolution on financial and budgetary matters, together with its annexes.

^{3/} Parties present: Benin, Chile, Denmark, Federal Republic of Germany, India, Ireland, Luxembourg, Netherlands, Norway, Sweden, United Kingdom, European Economic Community.

Resolution on the Standing Committee of the Conference of the Parties (CMS/Res.2.5)

72. The Conference unanimously adopted the draft resolution on the Standing Committee of the Conference of the Parties.

Resolution on Implementation of Articles IV and V of the Convention (CMS/Res.2.6)

73. The Conference unanimously adopted the draft resolution on implementation of Articles IV and V of the Convention.

Resolution on Administration of Agreement (CMS/Res.2.7)

74. The Conference unanimously adopted the draft resolution on administration of agreements.

AGENDA ITEM 18: ADOPTION OF THE REPORT AND CLOSURE OF THE MEETING

- 75. The Conference unanimously adopted the draft report and entrusted the Secretariat with the task of finalizing the report and its annexes, taking into account any amendments submitted and completing the lists of participants.
- 76. The observer for the United States of America expressed thanks, on behalf of the observers present, for having been allowed to participate in a most productive meeting.
- 77. The representative of the Federal Republic of Germany, expressing satisfaction with the overall results of the meeting, stated that the Standing Committee faced a challenging task over the next three years in overseeing the work being undertaken and in preparing for the Third Meeting of the Conference.
- 78. The Chairman declared closed the Second Meeting of the Conference of the Parties to the Convention on the Conservation of Migratory Species of Wild Animals.

Chapter II

RESOLUTIONS ADOPTED BY THE CONFERENCE OF THE PARTIES

Resolution 2.1

DATE AND VENUE OF THE THIRD MEETING OF THE CONFERENCE OF THE PARTIES TO THE CONVENTION

The Conference of the Parties to the Convention on the Conservation of Migratory Species of Wild Animals,

Recalling Article VII, paragraph 3, of the Convention, which states that the Secretariat shall "convene ordinary meetings of the Conference of the Parties at intervals of not more than three years, unless the Conference decides otherwise".

- Decides that the third meeting of the Conference of the Parties should take place at the latest in October 1991;
- 2. <u>Invites</u> Parties to offer to host that meeting and inform the Secretariat accordingly before the end of 1989;
- 3. <u>Instructs</u> the Standing Committee to decide on the most suitable venue from the offers received;
- 4. <u>Decides</u> that, should no suitable offers be received from Parties, the meeting shall be held at the United Nations Office at Geneva.

13th October 1988

Resolution 2.2

GUIDELINES FOR THE APPLICATION OF CERTAIN TERMS OF THE CONVENTION

The Conference of the Parties to the Convention on the Conservation of Migratory Species of Wild Animals,

Taking into account Article I, paragraph 1, of the Convention, in particular subparagraphs (a) and (e) thereof;

Recalling resolution 1.4 on the composition and functions of the Scientific Council, especially paragraph 6 (b) thereof which directs the Scientific Council "to formulate guidelines for the application of such terms of the Convention as 'endangered' and 'migratory species'";

Noting the Report of the Chairman of the Scientific Council of the first meeting of the Scientific Council of the Convention, $\frac{1}{2}$ held on 10 October 1988 and especially paragraphs 12 to 14 thereof;

^{1/} CMS/Conf.2.12.2 Annex.

- 1. Adopts the following guidelines for the application of certain terms of the Convention interpreted in Article 1, paragraph 1:
 - (a) In the interpretation of the term "migratory species" in Article 1, paragraph 1 (a):
 - (i) The word "cyclically" in the phrase "cyclically and predictably" relates to a cycle of any nature, such as astronomical (circadian, annual etc.), life or climatic, and of any frequency;
 - (ii) The word "predictably" in the phrase "cyclically and predictably" implies that a phenomenon can be anticipated to recur in a given set of circumstances, though not necessarily regularly in time;
 - (b) In the interpretation of the term "endangered" in Article I, paragraph 1 (e), the term equates with the category "endangered" as defined in the threatened species categorization of the International Union for the Conservation of Nature and Natural Resources (1988 IUCN Red List of Threatened Animals).

Resolution 2.3

SMALL CETACEANS

The Conference of the Parties to the Convention on the Conservation of Migratory Species of Wild Animals,

Recalling resolution 1.7 on small cetaceans,

Noting the Report of the Working Group on Small Cetaceans established in accordance with that resolution, 2^{\prime} especially annex II thereof and its recurring references to pollution, accidental and deliberate catches, habitat changes and depletion of food supplies,

Further noting the Report of the Chairman on the first meeting of the Scientific Council, $\frac{3}{}$ especially paragraph 16 thereof which stresses the need to look at the conservation of migratory small cetacean species globally,

Noting finally the summary Report of Committee I, 4/ especially paragraph 6 thereof, which notes that the function of the Working Group will be continued under the auspices of the Scientific Council and emphasizes the need to consider further the species listed in the aforementioned Annex II as Appendix II and AGREEMENT candidates,

^{2/} CMS/Conf.2.12.3.

^{3/} CMS/Conf.2.12.2/Annex.

^{4/} CMS/Conf.2/L.7, reproduced as Chapter III of the Proceedings.

- 1. <u>Directs</u> the Scientific Council to give priority to a global review of the conservation status of small cetaceans, including fresh water species, with a view to establishing the case for Parties to prepare proposals for additions to Appendix II of the Convention to be considered at the Third Meeting of the Conference of the Parties;
- 2. <u>Instructs</u> the Secretariat and the Standing Committee to take appropriate measures to envisage and facilitate AGREEMENTs between Range States for species identified by the Scientific Council.

Resolution 2.4

FINANCIAL AND BUDGETARY MATTERS

The Conference of the Parties to the Convention on the Conservation of Migratory Species of Wild Animals,

Recalling Article VII, paragraph 4, of the Convention, which states:

"The Conference of the Parties shall establish and keep under review the financial regulations of this Convention. The Conference of the Parties shall, at each of its ordinary meetings, adopt the budget for the next financial period. Each Party shall contribute to this budget according to a scale to be agreed upon by the Conference",

Acknowledging with appreciation the services of the financial and Secretariat support provided by the United Nations Environment Programme and the support given by the depositary Government,

Noting the considerable number of Parties as well as organizations attending the meeting of the Conference of Parties as observers and the resulting additional expenditure to Parties so incurred,

- 1. <u>Confirms</u> that all Parties shall contribute to the budget adopted at the scale agreed upon by the Conference of the Parties in accordance with Article VII, paragraph 4, of the Convention;
- 2. Adopts the budget for 1989-1991 attached as annex I to this resolution;
- 3. Agrees the scale of contributions of Parties to the Convention as listed in annex II to this resolution;
- 4. Requests all Parties to pay their contributions as far as possible during the year prior to the one to which they relate or in any case promptly by the beginning of the respective calendar year to which the contributions apply;
 - 5. Takes note of the medium-term plan for 1989-1994; 5/

^{5/} See Chapter IV, Report of Committee II, appendix.

- 6. <u>Invites</u> States not parties to the Convention, governmental, intergovernmental and non-governmental organizations and other sources to consider contributing to the Trust Fund referred to below;
- 7. <u>Decides</u> that the standard participation fee for all non-governmental organizations shall be fixed at United States 150 dollars (except as otherwise reduced by the Standing Committee as required) and urges such organizations to make a greater contribution if possible;
- 8. <u>Confirms</u> the request of the Standing Committee to the Executive Director of the United Nations Environment Programme to extend the duration of the Trust Fund to 31 December 1991;
- 9. Approves the terms of reference for the administration of the Trust Fund, as set out in annex III to the present resolution, for the period 1989-1991;
- 10. <u>Requests</u> the Standing Committee to consider other options and possibilities concerning the location of the Secretariat and to report on its work to the Third Meeting of the Conference of the Parties.

Annex I

BUDGET ADOPTED FOR 1989-1991

(Budget lines correspond to standard UNEP budget codes)

	Estimated cost in United States dollars						
	19	989	1990		1991		
PERSONNEL COMPONENT	w/m	w/m		w/m			
1100 Project personnel							
1101 Co-ordinator (P-4) 1102 Programme Officer (P-3)		000 12 000 12	85 000 70 000	12 12	96 800 77 000		
1199 Total	120	000	155 000		173 800		
1200 <u>Consultants</u>	_25	000	26 500		27 000		
1299 Total	25	000	26 500		27 000		
1300 Administrative support							
1301 Bilingual administrative/ Assistant/professional assistant (G-4/G-5) 1302 Secretary (G-3) 1303 Translators (F/S) 1322 Temporary assistance/	-	600 12	43 560 19 000 3 200	12 12	48 000 41 300 6 500		
overtime 1323 Temporary assistance/ Conference	6 6	000 3	3 200	6	6 500 120 000		
1399 Total	_48	600	68 960		222 300		
1600 Travel on official business							
1601 Secretariat 1602 Chairman Standing Committee 1699 Total	3	000 000 000	17 850 4 000 21 850		20 100 4 000 24 100		
1999 COMPONENT TOTAL	212	600	272 310		447 200		

	Estimated cost in United States doll				
	1989	1990	1991		
MEETINGS COMPONENT					
3200 Meetings					
3201 Scientific Council 3202 Working groups	-	-	15 000		
(2 per annum) 3203 Standing Committee	10 000	11 000	12 000		
(1 per annum) 3999 COMPONENT TOTAL	10 000 20 000	11 000 22 000	12 000 39 000		
EQUIPMENT COMPONENT					
4100 Expendable equipment 4200 Non-Expendable	2 000	3 000	4 500		
equipment <u>a</u> / 4300 Premises rental <u>b</u> /	7 000	2 000	2 000		
4999 COMPONENT TOTAL	9 000	5 000	6 500		
MISCELLANEOUS COMPONENT					
5100 Operation and Maintenance					
5101 Computer 5102 Photocopier 5103 Other equipment 5104 Premises <u>b</u> /	2 000 2 000 1 000	2 200 300 1 000	2 400 550 1 000		
5199 Total 5200 <u>Reporting costs</u>	5 000	3 500	3 950		
5201 Documents	16 000	_ 11 100	20 000		
5299 Total	16 000	11 100	20 000		
5300 <u>Sundry</u>					
5301 Communications 5302 Other	8 000 2 000	9 000 2 200	10 000 11 000		
5999 COMPONENT TOTAL	31 000	25 800	44 950		
TOTAL ALLOCATIONS FOR SECRETARIAT USE	272 600	325 110	537 650		
6000 UNEP costs	35 438	42 264	69 895		
GRAND TOTAL	308 038	367 374	607 545		
Grand total for triennium: 1989-1991:	1 282 957.				

a/ Current photocopier rental contract expires in September 1989.

 $[\]underline{b}$ / Paid by the Government of the Federal Republic of Germany only if the Secretariat remains in the Federal Republic of Germany.

Annex II

SCALE OF CONTRIBUTIONS TO THE TRUST FUND, 1989-1991

Amount of contribution in United States dollars

	United Nations										
	percentage										
	scale	1989			1990		1991		Total		
Benin	0.01		150		159		267			576	
Cameroon	0.01		150		159		267			576	
Chile	0.07		920	1	114	1	873		3	907	
Denmark	0.72	9	526	11	460	19	263			249	
Egypt	0.07		926	1	114	1	872			912	
Germany Federal											
Republic of	8.26	77	010	91	844	151	886		320	740	
Ghana	0.01		150		159		267			576	
Hungary	0.22	2	911	3	502	5	886		12	299	
India	0.35	4	631	5	571	9	365			567	
Ireland	0.18	2	382	2	865	4	816		10		
Israel	0.22	2	910	3	502	5	886			298	
Italy	3.79	50	147	60	323	101	400		211	870	
Luxembourg	0.05		662		796	1	338			796	
Mali	0.01		150		159		267			576	
Netherlands	1.74	23	023	27	694	46	553		97	270	
Niger	0.01		150		159		267			576	
Nigeria	0.19	2	518	3	024	5	083		10	625	
Norway	0.54	7	145	8	595	14	447			187	
Pakistan	0.06		795		955	1	605		3	355	
Portugal	0.18	2	382	2	865	4	816		10	063	
Senegal	0.01		150		159		267			576	
Somalia	0.01		150		159		267			576	
Spain	2.03	26	860	32	310	54	312		113	482	
Sweden	1.25	16	539	19	895	33	443		69	877	
Tunisia	0.03		397		478		805		1	680	
United Kingdom	4.86	64	304	77	354	130	027			685	
EEC		_11	000	_11	000	11	000			000	
Total	24.88	308	038	367			545	1	282		

Annex III

TERMS OF REFERENCE FOR THE ADMINISTRATION OF THE TRUST FUND FOR THE CONVENTION ON THE CONSERVATION OF MIGRATORY SPECIES OF WILD ANIMALS

- 1. The Trust Fund for the Convention on the Conservation of Migratory Species of Wild Animals (hereinafter referred to as the Trust Fund) shall be continued for a period of three years to provide financial support for the aims of the Convention.
- 2. The financial period shall be for three calendar years beginning 1 January 1989, and ending 31 December 1991.
- 3. The Trust Fund shall continue to be administered by the Executive Director of the United Nations Environment Programme (UNEP), subject to the approval of the Governing Council of UNEP and the consent of the Secretary-General of the United Nations.
- 4. The administration of the Trust Fund shall be governed by the Financial Regulations and Rules of the United Nations, the Staff Regulations and Rules of the United Nations, and other administrative policies or procedures, promulgated by the Secretary-General of the United Nations. It is understood that these Rules provide that all expenditures from the Trust Fund shall incur a deduction according to the standard percentage factor approved for the United Nations Development Programme $\frac{a}{}$ to finance the administrative costs of the Trust Fund.
- 5. In the event that the Parties wish the Trust Fund to be extended beyond 31 December 1991, the Executive Director of UNEP shall be so advised in writing immediately after the third meeting of the Conference of the Parties. It is understood that such extension of the Trust Fund shall be decided at the discretion of the Secretary-General of the United Nations.
- 6. The financial resources of the Trust Fund for 1989-1991 shall be derived from:
- (a) The contributions made by the Parties by reference to annex II, including contributions from any new Parties;
- (b) Contributions from States not parties to the Convention, other governmental, intergovernmental and non-governmental organizations and other sources.
- 7. All contributions to the Trust Fund shall be paid in fully convertible United States dollars. For contributions from States that become Parties after the beginning of the financial period, the initial contribution (from the first day of the third month after deposit of the instrument of ratification, acceptance or accession till the end of the financial period)

 $[\]underline{a}/$ United Nations Secretary-General's Bulletin ST/SGB/146/Rev.1, "Establishment and management of trust funds".

shall be determined <u>pro rata</u> based on the contribution of other States Parties on the same level on the United Nations scale of assessments, as it applies from time to time. Contributions shall be paid in annual instalments. The contributions shall be due on 1 January 1989, 1990 and 1991. Contributions shall be paid into the following account:

Account No. 015-002756

UNEP Trust Funds Account for the Trust Fund for the Convention on the Conservation of Migratory Species of Wild Animals

Chemical Bank, United Nations Branch
New York, N.Y. 10017, USA

- 8. For the convenience of the Parties, for each of the years of the financial period the Executive Director of UNEP shall as soon as possible notify the Parties to the Convention of their assessed contributions.
- 9. Contributions received into the Trust Fund that are not immediately required to finance activities shall be invested at the discretion of the United Nations, and any income shall be credited to the Trust Fund.
- 10. The Trust Fund shall be subject to audit by the United Nations Internal Audit Service.
- 11. The budget estimates covering the income and expenditure for each of the three calendar years constituting the financial period to which they relate, prepared in United States dollars, shall be submitted to the ordinary meeting of the Conference of the Parties to the Corvention.
- 12. The estimates of each of the calendar years covered by the financial period shall be divided into sections and objects of expenditures, shall be specified according to budget lines, shall include references to the programmes of work to which they relate, and shall be accompanied by such information as may be required by or on behalf of the contributors, and such further information as the Executive Director of UNEP may deem useful and advisable. In particular, estimates shall also be prepared for each programme of work for each of the calendar years, with expenditure itemized for each programme so as to correspond to the sections, objects of expenditure and budget lines described in the first sentence of this paragraph.
- 13. In addition to the budget estimates for the financial period described in the preceding paragraphs, the Secretariat of the Convention, in consultation with the Standing Committee and the Executive Director of UNEP, shall prepare a medium-term plan as envisaged in Legislative and Financial Texts Regarding the United Nations Environment Programme and the Environment Fund. The medium-term plan shall cover the years 1992 to 1997, inclusive, and shall incorporate the budget for the financial period 1992-1994.
- 14. The proposed budget and medium-term plan, including all the necessary information, shall be dispatched by the Secretariat to all Parties at least 90 days before the date fixed for the opening of the ordinary meeting of the Conference of the Parties.

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- 15. The budget and medium-term plan shall be adopted by unanimous vote of the Parties present and voting at the ordinary meeting.
- 16. In the event that the Executive Director of UNEP anticipates that there might be a shortfall in resources over the financial period as a whole, he shall consult with the Secretariat, which shall seek the advice of the Standing Committee as to its priorities for expenditure.
- 17. Commitments against the resources of the Trust Fund may be made only if they are covered by the necessary income of the Convention. No commitments shall be made in advance of the receipt of contributions.
- 18. Upon the request of the Secretariat of the Convention, after seeking the advice of the Standing Committee, the Executive Director of UNEP should, to the extent consistent with the Financial Regulations and Rules of the United Nations, make transfers from one budget line to another. At the end of the first or second calendar year of a financial period, the Executive Director of UNEP may proceed to transfer any uncommitted balance of appropriations to the second or third calendar year respectively, provided that the total budget approved by the Parties shall not be exceeded unless this is specifically sanctioned in writing by the Standing Committee.
- 19. At the end of each calendar year of a financial period, the Executive Director of UNEP shall submit to the Parties the accounts for the year. He shall also submit, as soon as practicable, the audited accounts for the financial period.
- 20. Those financial reports required to be submitted to the Executive Director of UNEP shall be transmitted simultaneously by the Secretariat of the Convention to the members of the Standing Committee.
- 21. The Secretariat of the Convention shall provide the Standing Committee with an estimate of proposed expenditure over the coming quarter simultaneously with, or as soon as possible after, distribution of the accounts and reports referred to in the preceding paragraphs.
- 22. The present terms of reference shall be effective from 1 January 1989 to 31 December 1991.

Resolution 2.5

THE STANDING COMMITTEE OF THE CONFERENCE OF THE PARTIES

The Conference of the Parties to the Convention on the Conservation of Migratory Species of Wild Animals,

Considering the experience of the present Standing Committee in matters of advice to the Secretariat and representation of the Parties between meetings of the Conference of the Parties,

Considering also that the Executive Director of the United Nations Environment Programme is responsible for the administration of the Secretariat,

Considering further the need for the Standing Committee to provide general direction to the Secretariat between meetings of the Conference of the Parties within the policy established by the Conference of the Parties,

1. <u>Resolves</u> to re-establish the Standing Committee of the Conference of the Parties and establish terms of reference as follows:

Within the policy agreed to by the Conference of the Parties, the Standing Committee shall:

- (a) Provide general policy, operational and financial direction to the Secretariat concerning the implementation and the expansion of the Convention;
- (b) Carry out, between one meeting of the Conference of the Parties and the next, such interim activities on behalf of the Conference as may be necessary;
- (c) Provide guidance and advice to the Secretariat on the preparation of agendas and other requirements of meetings and on any other matters brought to it by the Secretariat in the exercise of its function;
- (d) Oversee, on behalf of the Parties, the development and execution of the budget of the Secretariat as derived from the Trust fund and other sources and also all aspects of fund-raising undertaken by the Secretariat in order to carry out specific functions authorized by the Conference of the Parties, and oversee expenditures of such fund-raising activities;
- (e) Represent the Conference of the Parties, $\underline{\text{vis-a-vis}}$ the Government of the host country of the Secretariat's headquarters, the United Nations Environment Programme and other international organizations for consideration of matters relating to the Convention and its Secretariat;
- (f) Submit at each ordinary meeting of the Conference of the Parties a report on its work since the previous ordinary meeting;
- (g) Make recommendations or draft resolutions, as appropriate, for consideration by the Conference of the Parties;
- 2. <u>Determines</u> the following principles for the composition of and voting procedures to be followed by the Standing Committee:

- (a) The Committee shall consist of no more than seven Parties, who shall be nominated by the Conference of the Parties with due regard to geographical distribution. In nominating the members of the Committee, the Conference of the Parties shall ensure that the Committee includes a representative from the depositary Government and the next host Party;
- (b) If an extraordinary meeting or a special meeting of the Conference of the Parties is held between two regular meetings, the host Party of that meeting shall participate in the work of the Committee on matters related to the organization of the meeting;
- (c) The membership of the Committee shall be reviewed at each ordinary meeting of the Conference of the Parties, in accordance with the rules of procedure of the meeting. The term of office of the members nominated on a geographical basis shall expire at the close of the second ordinary meeting following that at which they have been nominated;
- (d) Parties not members of the Committee shall be entitled to be represented at meetings of the Committee by an observer who shall have the right to participate but not to vote;
- (e) The Chairman may invite any person or representative of any other country or organization to participate in meetings of the Committee as an observer without the right to vote;
- (f) The Secretariat shall inform all Parties of the date and venue of Standing Committee meetings;
- (g) The Committee shall, by consensus, establish its own rules of procedure;
- (h) The Secretary for the Committee shall be provided by the Secretariat of the Convention;
- 3. Requests the Secretariat to make provision in budgets for the payment, upon request, of reasonable and justifiable travel expenses of nominated representatives from the group of the developing countries and from the next host Party. Within the policy agreed by the Conference of the Parties, the Secretariat:
- (a) Shall make provision for payment of travel cost for any representatives from the group of the developing countries to attend a maximum of one Standing Committee per calendar year;
- (b) Shall refund travel expenses, upon request, to no more than one representative of a Party at any one meeting of the Standing Committee;
- (c) May refund to the Chairman of the Standing Committee all reasonable and justifiable travel expenses for travel undertaken on behalf of the Conference of the Parties or on behalf of the Secretariat;
 - (d) May pay refunds in United States dollars;

- (e) Shall receive claims for refunds, supported by receipts, which must be submitted to the Secretariat within thirty calendar days of the completion of the travel; and
- (f) Shall endeavour, to the extent possible, to obtain external funding for travel expenses;
 - 4. Decides that the resolution 1.1 is repealed.

Resolution 2.6

IMPLEMENTATION OF ARTICLES IV AND V OF THE CONVENTION

The Conference of the Parties to the Convention for the Conservation of Migratory Species of Wild Animals,

Recognizing the importance attached to the implementation of the full scope of conservation measures envisaged by the Convention;

<u>Convinced</u> of the desirability of concluding AGREEMENTs in accordance with Article IV, paragraph 3, and Article V of the Convention in those cases where the conservation status of specific migratory species would benefit from such AGREEMENTs.

Having noted the intention expressed in the note verbale from the Government of the Federal Republic of Germany as depositary for the Convention dated 28 January 1982, which was circulated to the Parties, to bring the wording of Article IV, paragraph 4, into conformity with the negotiating documents by writing the word "agreements" in lower case letters,

<u>Further noting</u> the intention of the depositary to implement this correction in the text following the formal concurrence of the Parties to it,

- 1. <u>Stresses</u> the desirability of concluding AGREEMENTs in accordance with Article V of the Convention whenever such AGREEMENTs are needed because of the nature of the obligations to be undertaken by the Parties;
- 2. Recommends to Parties to implement where appropriate the corrected Article IV, paragraph 4, within the spirit of the Convention through the use of instruments, other than AGREEMENTs in accordance with Article V, it being understood that these instruments may be established as a first step towards the conclusion of an AGREEMENT in accordance with Article V;
- 3. <u>Suggests</u> that such instruments whenever appropriate and feasible may take the shape of, for example, resolutions adopted by the Conference of the Parties on proposals submitted by the Party Range States or administrative agreements or memoranda of understanding. Article V, paragraph 2, of the Convention should apply also to such instruments.

14 October 1988

Resolution 2.7

ADMINISTRATION OF AGREEMENTS

The Conference of the Parties to the Convention on the Conservation of Migratory Species of Wild Animals,

Taking into account the need for efficient administrative arrangements for agreements under Article IV of the Convention, to be interpreted herein as AGREEMENTs under paragraph 3 and agreements under paragraph 4 of that Article,

Recognizing that such agreements shall be open to all Range States,

Determines:

- (a) That the arrangements shall have regard to the most efficient, economical and appropriate administration and co-ordination and, therefore, that the parties to the agreement may agree that the administration should be undertaken by a party to it, or other national or international organization or by the Secretariat of the Convention. In making these arrangements parties to the agreement shall consider the need for the flexibility to make appropriate changes at a later date to further the objectives of the Convention;
- (b) That all Range States that are parties to an agreement should be prepared to contribute a share of such costs of administering that agreement as may arise and as shall be agreed by the parties to the agreement;
- (c) That the financial contributions from the parties to an agreement may be paid direct to the party or other organization administering the agreement or through the Trust Fund for the Convention, as the parties to the agreement shall decide;
- (d) That the party or other organization undertaking the administration of an agreement shall keep the Secretariat of the Convention fully informed on the conduct of the agreement and make regular reports to the meetings of the Parties to the Convention;
- (e) That before it is determined that the administration of an agreement shall be undertaken by the Secretariat to the Convention the consent of the Standing Committee to the Convention shall be sought.

14 October 1988

Chapter III

REPORT OF COMMITTEE I (SCIENTIFIC COMMITTEE)

- 1. Committee I (Scientific Committee) met under the chairmanship of Mr. P. Devillers (EEC) and drew up its programme of work on the basis of the subjects listed in the provisional timetable (CMS/Conf.2.1/Add.2). The following agenda, proposed by the Chairman, was adopted:
 - 1. Guidelines for application of terms used in the Convention.
 - 2. Range State lists.
 - 3. Proposed amendments to the Appendices.
 - 4. AGREEMENTs in preparation.
 - Future AGREEMENTs.
 - 6. Report of the Working Group on Small Cetaceans.
 - 7. Further measures for implementing the Convention.
 - 8. Appointments to the Scientific Council.
 - 9. Other matters arising from the Report of the Scientific Council.
 - 10. Other matters arising from reports by Parties.
 - 11. Any other business.
- 2. In this report the term "agenda" always refers to the agenda of Committee I.

Agenda item 1: Guidelines for application of terms used in the Convention

- 3. The Chairman expressed appreciation of the material contained in the Report of the First Meeting of the Scientific Council (CMS/Conf.2.12.2/Add.1), which would prove particularly valuable in the Committee's discussion of many items on its agenda. Because the Council had not regarded the conclusions set out in section F thereof as final in every case, he invited comments from the Committee.
- 4. The Committee fully agreed that the term "endangered" in the Convention text could be equated with "endangered" employed as category by the International Union for the Conservation of Nature and Natural Resources (IUCN) in its English texts, noting that in French texts the terms used were "menace" in the (Bonn) Convention and "en danger" in IUCN documents.
- 5. The Committee supported the view that the term "migratory species" should be interpreted liberally: "predictably" should be interpreted as meaning that a phenomenon could be anticipated to recur in a given set of circumstances, though not necessarily at regular intervals in time; while "cyclically" should be understood as referring to a cycle of any nature or frequency, thus including those which were astronomical (circadian, annual etc.), meteorological and biological (such as successive life stages).

- 6. The Committee fully agreed with the observation that if a population of a species was endangered or had an unfavourable conservation status, the whole species was eligible for inclusion in Appendix I, although it might be deemed appropriate to annotate certain populations for inclusion or exclusion on practical grounds.
- 7. The Committee decided that those guidelines could and should be embodied in a Resolution, as suggested by the Conference in plenary session.

Agenda item 1: Range State lists

- 8. The Chairman requested all Parties to notify the Secretariat of any inaccuracies which they discovered in the Range State lists. The European Economic Community, Israel, Portugal and Spain provided corrections during the session.
- 9. One representative enquired whether the passage of a species across a State in small numbers only accidentally should call for inclusion of that State as a Range State. The Chairman of the Scientific Council reported the Council's view that if the numbers represented a significant proportion of the population, even an occasional passage should imply inclusion as a Range State.
- 10. The Committee endorsed a proposal by the Scientific Council that the Secretariat should not list Range States at the present juncture for taxon levels above that of species; those Lists should be prepared when an AGREEMENT was contemplated.

Agenda item 3: Proposed amendments to the Appendices

- 11. The proposal submitted by the United Kingdom (CMS/Conf.2.13) was acknowledged to be of a purely technical nature, which therefore did not affect the content of the Appendices. The Committee noted its endorsement by the Scientific Council.
- 12. The Chairman of the Scientific Council stated that thanks were due to the Netherlands for its willingness at short notice to sponsor the proposals for amendments in regard to cetaceans, which had placed the Council in a position to review that question. As indicated in CMS/Conf.2.12.2/Add.1, paragraph 20, the Council had supported the proposals in seven out of the eight cases. The exception was Balaenoptera acutorostrata, the Minke whale, which was already covered by the International Whaling Convention.
- 13. The Committee considered fully the proposals made by the Netherlands in the light of the criteria for inclusion in Appendix II specified in Article IV of the Convention and of the mandate of the Scientific Council.
- 14. There was general agreement among the representatives of the Parties to the Convention that coverage of any given species in another Convention was not, <u>per se</u>, an argument against coverage in the Bonn Convention. The International Whaling Convention, for example, was mainly concerned with matters such as catch levels rather than habitat protection.

- 15. Arguments for inclusion of the Minke whale in Appendix II were presented by the representatives of two Parties and by two observers, while one representative spoke against inclusion. The representative of Denmark expressed doubts about the benefits which could be derived for this species from an AGREEMENT, since it was already continually monitored by the International Whaling Commission. The Committee supported the decision of the Scientific Council not to endorse the inclusion of the species in Appendix II, while noting that the case remained open for future consideration.
- 16. The representative of Norway was particularly concerned that data were largely lacking on <u>Lagenorhynchus albirostris</u>, the white-beaked dolphin, and <u>Lagenorhynchus acutus</u>, the white-sided dolphin. His Government also doubted whether their inclusion in Appendix II would result in significant benefits. However, the Committee endorsed the decision of the Scientific Council in favour of listing those two species.
- 17. The Committee fully supported the Council's decision to endorse the proposals to include in Appendix II Phocoena phocoena, the harbour porpoise, Tursiops truncatus, the bottlenose dolphin, Delphinus delphis, the common dolphin, Grampus griseus, R sso's dolphin, and Globicephala melaena, the pilot whale. The representative of Denmark stated that his Government did not consider the conservation status of the last-named species to be unfavourable, but that it would not exclude the desirability of scientific research and exchange of information.

Agenda item 4: AGREEMENTs in preparation

Wadden Sea seals

18. The representative of the Netherlands informed the Committee that a draft AGREEMENT between Denmark, the Federal Republic of Germany and the Netherlands covering seals in the Wadden Sea was ready for final consideration at a meeting due to be held in the near future. He hoped that it would then be concluded.

Conservation of bats in Europe

- 19. Mr. Ford, speaking on behalf of the United Kingdom as the Party sponsoring an AGREEMENT on the conservation of European bats, recalled that work on the subject arose from Conference resolution 1.6. Following the meeting in London in November 1987, a revised draft text would shortly go to Governments of Range States.
- 20. The observer for Switzerland stated that his Government had problems with the draft AGREEMENT because it considered that non-migratory species were covered and that bats were already protected under the Convention on the Conservation of European Wildlife and Natural Habitats (Berne Convention).
- 21. The representative of the United Kingdom pointed out that the draft AGREEMENT covered species listed in Appendix II (which were by definition migratory) with the purpose of international co-ordination of the differing national measures in accordance with the guidelines of Article V of the Convention.

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The white stork

- 22. The EEC representative stated that work continued in support of the project and that the Community intended to take appropriate initiatives to produce a draft regional AGREEMENT. There was no intention of prejudging the content. Advice had been given by IUCN and the International Council for Bird Preservation (ICBP). The latter body had undertaken to elaborate, as contractor to EEC, an associated management plan.
- 23. The observer for ICBP stated that considerable data existed concerning the white stock and that the Parties should seek to draw up concrete measures to cover areas such as habitat, publicity, use of pesticides, trapping and hunting.
- 24. One representative pointed out that 95 per cent of the European population of the species was in the Iberian peninsula. A special feature of the behaviour of the species was the tendency to nest in buildings; moreover, the species wintered in countries of the Sahel, which were not Parties to the Convention.

Small cetaceans

- 25. The Secretariat reported that disagreements still existed as to which species and which geographic areas should be covered. Mr. Nowak, as a member of the Scientific Council, stressed that it would not be wise to elaborate an AGREEMENT which failed to protect the North Sea and the Baltic Sea as habitats for migratory species in general, not just small cetaceans. Furthermore, in his view, small cetaceans needed protection in all geographic areas.
- 26. The Chairman pointed out that a sponsor would be needed if work of wider scope was to be undertaken. The Representative of one Party indicated the possibility that his Government would be willing to sponsor an open-ended AGREEMENT, which would initially cover only the North Sea and the Baltic Sea populations, but could later be extended to include other species and geographic areas.

Western Palearctic waterfowl

- 27. Mr. Nowak stated that agreement had yet to be reached as to the coverage in terms of species and geographic areas. He believed that species other than Anatidae should be included and that the area involved should include the wetlands of sub-Saharan Africa. Economic interests, which would be difficult to harmonize with the aims of conservation, were involved.
- 28. One Party indicated interest in sponsoring work on such an AGREEMENT. Mr. Ford stated that the Scientific Council would set up a working group to make use of outside expertise.

Agenda item 5: Future AGREEMENTs

29. No specific proposals were put forward. One observer warned that the completion of draft AGREEMENTs in preparation might be delayed if too many new ones were initiated.

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30. Several representatives advocated the drafting of open-ended AGREEMENTS, which would generally include only a small list of species initially and would thus allow making an earlier start. There could be simple procedures for negotiating subsequent extensions in scope, embodied in annexes to the original texts, and for accommodating new developments and local circumstances.

Agenda item 6: Matters arising from the Report of the Working Group on Small Cetaceans

31. The report prepared in conjunction with the Working Group was introduced briefly. The Committee commended it and noted that henceforth a working group would operate under the auspices of the Scientific Council. It agreed that further consideration needed to be given to the question of which species might be regarded as potential candidates for inclusion in the Appendices and AGREEMENTS.

Agenda item 7: Further measures for implementing the Convention

32. The implied question in this agenda item led to some discussion of the problems posed by the introduction of exotic species, including pests, into the territory of Parties. It was generally agreed that the matter fell within the scope of the Convention. The Chairman suggested that the Scientific Council consider the subject.

Agenda item 8: Appointments to the Scientific Council

33. The Chairman of the Scientific Council explained that up to eight additional appointments could be made by the Conference in order to widen the expertise available. The areas the Council had especially in mind at the present time were: marine species generally, waterfowl and, possibly, environmental law. The nominees by Parties needed not be nationals of the country that made the nomination, nor need they be engaged in government service. One representative suggested that toxicology in relation to wild animals was another area of expertise that should be covered by an additional appointment.

Agenda item 9: Other matters arising from the Report of the Scientific Council

34. The Committee considered that all other main issues in the Report had been adequately discussed under earlier agenda items.

Agenda item 10: Other matters arising from reports by Parties

- 35. One representative stressed that an important by-product of the preparation of reports by Parties was reminding those concerned in national Governments of what they had still left undone. Generally, too little effort was devoted to reviewing the implementation of the Convention. The Committee urged the Conference to devote more time in the future to reviewing the extent to which action had been taken in implementation of the requirements of the Convention, insofar as they fell within the jurisdiction of the Parties.
- 36. A correction was notified to the Report of the Government of Denmark (CMS/Conf.2.12.4, annex V): on page 3 under heading 3.3, the initial words "A draft" should be replaced by "Comment".

Agenda item 11: Any other business

- 37. No fresh points were raised, either by representatives of the Parties or by observers. Thereupon the Committee reviewed a succinct draft report for submission to the Conference in plenary meeting (CMS/Conf.2/CRP.7) prepared by the Chairman, who observed that a fuller summary of the deliberations of the Committee would be included in the Proceedings of the Conference. Apart from minor corrections, the Committee made one amendment of substance after hearing from the Secretariat that it would be materially impossible to issue the corrections already received to Range State lists (paragraph 3 of the draft) while the Conference was in session. Instead, a list of the Parties which had already notified corrections would be appended to the report.
- 38. In conclusion, the Committee considered a draft resolution to accompany its report, on guidelines for the application of certain terms of the Convention (CMS/Conf.2/CRP.5, adopted in Plenary as resolution 2.2), in pursuance of its deliberations on agenda item 2. The Committee approved the text of the draft resolution, subject to a minor editorial change.

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Chapter IV

REPORT OF COMMITTEE II (FINANCIAL AND ADMINISTRATIVE COMMITTEE)

- 1. Committee II (Financial and Administrative Committee) met under the chairmanship of Mr. S. Monsalve (Chile) to consider agenda items 12 (e) (AGREEMENTS), 14 (financing support for the Convention) and 15 (a) (Review of the Secretariat Arrangements). In accordance with the decisions taken by the plenary session, the Committee also decided to discuss the establishment of a decision-making structure for the Standing Committee, a new formula for AGREEMENTS, and measures to increase the number of Contracting Parties. It agreed to set up a small working group composed of representatives from Denmark, EEC, Federal Republic of Germany, Sweden, and United Kingdom to discuss a new formula for AGREEMENTS. The Working Group would also discuss the administrative arrangements for AGREEMENTS. The Working Group submitted two draft resolutions on the implementation of Articles IV and V of the Convention and on administration of AGREEMENTS for consideration by the Committee.
- The Acting Assistant Executive Director of the United Nations Environment 2. Programme, introducing the report on financing support for the Convention prepared by the Secretariat (CMS/Conf.2.14), drew attention to the following amendments to the table of contributions contained in paragraph 10: the amount outstanding for Hungary should be amended to read \$3,050, the amounts outstanding for India, Ireland and Sweden should be deleted, and the amount outstanding for Portugal should be amended to read \$2,496. (All references to "dollars (\$)" indicate United States dollars). He had been informed that Spain had, in fact, paid its contribution and told the Committee that he would investigate the matter. The Republic of Ireland also advised that it had recently paid its outstanding contribution. Nevertheless, approximately \$100,000 was still outstanding. According to United Nations practice, commitments could only be incurred once money had been received, and the Secretariat had been constantly hampered by lack of funds and not been able to function adequately as a result. The posts agreed upon at the First Conference had never been filled because funds had not been available and the Conference had to decide what level of staffing it wanted. One obvious way of increasing funds would be to visit non-member States and encourage them to join, but that could not be done without money.
- Several representatives pointed out that contributions had been unanimously approved and expressed the view that they were compulsory. It was therefore necessary to decide what action should be taken against those Parties that had not paid. Some representatives expressed the belief that sanctions should be applied against countries that did not fulfil their financial obligations, citing as precedents the sanctions applied by the International Whaling Commission and the International Oil Pollution Compensation Fund. However, one representative pointed out that the Convention did not contain any provisions for sanctions. If a resolution was proposed in that regard, what legal majority would be required for its adoption? First of all, a legal opinion on whether or not sanctions could be applied should be sought. The representative of a developing country drew attention to the financial difficulties of developing countries, expressing the view that regional agreements were perhaps better adapted to their circumstances. One observer expressed the view that wealthier countries and EEC could assume a greater part of the burden because they bore a greater share of responsibility for the present situation.

- 4. The representative of EEC said that although the Community had not been assessed for contributions, since it was not a member State of the United Nations, it was prepared to increase its voluntary contribution to \$33,000 for the triennium and would consider contributing to special projects under the Convention.
- 5. Discussion took place on the Chairman's proposal to include two new paragraphs in the draft resolution on financial and budgetary matters, the first affirming the obligatory nature of contributions and the second urging Parties to make maximum efforts to meet their commitments without delay. It was pointed out that there had been no decision on exactly when contributions were due and one representative stated that if contributions were to be paid at the beginning of the year, invoices would have to be sent the previous November or December. It was decided that the relevant resolution adopted by the Conference of Parties to CITES would be studied in order to see whether its wording could be followed. Two observers urged caution in highlighting the mandatory nature of contributions because this might discourage States from becoming Parties.
- 6. The Acting Assistant Executive Director of the United Nations Environment Programme introduced the budget estimates for 1989-1991 (CMS/Conf.2.14, annex IV, appendix I), explaining that many of the increases in the estimates were due to the unfavourable exchange rate between the United States dollar and the Deutsche Mark.
- 7. Following a discussion on whether to classify the post of programme officer as P-2 or P-3, it was agreed that strengthening the Secretariat required an experienced officer at P-3 level and the Committee was informed that this could be achieved within the limits of the proposed budget estimates. Representatives asked why there was no provision for secretarial assistance for the proposed Programme Officer, but it was finally decided that any extra secretarial work would have to be covered by line 1322 Temporary assistance/overtime.
- 8. With regard to meetings, it was agreed that the figure of \$140,000 for Temporary Assistance for the Conference could be reduced by \$20,000. One representative asked whether the sum of \$17,000 for Temporary assistance for meetings of the Scientific Council was really necessary, since they could be scheduled at the same time as the Conference and should only involve expenditure for conference services for one day. It was explained that the sum of \$120,000 for the Conference could be further reduced if the Conference received an invitation to meet elsewhere and the host Government met part of the costs. If the Scientific Council met in conjunction with the Conference, budget sublines 1324 and 1603 could be deleted, as the expenses involved would be covered under the Conference costs.
- 9. In response to a proposal that funds should be made available to allow representatives from developing countries to attend meetings, the Acting Assistant Executive Director of UNEP explained that it would be contrary to United Nations practice to make provision for government representatives to attend intergovernmental meetings. However, funds were already available under subline 3203, Meetings of the Standing Committee, to allow at least two representatives of developing countries to attend the Committee meetings in a personal capacity. He would nevertheless look into the possibility of finding alternative sources of financing to help representatives of developing countries to meet travel costs.

- 10. There was consensus that the estimates for Travel were much too low and the Secretariat was asked to submit a travel programme, so that the Committee could then decide upon the budgetary estimates.
- 11. The Committee took into account the following preliminary travel programme, which might be changed to include other regions, as appropriate:

		United	States dollars
1989	1 visit each to Africa, Asia, Latin America and the Caribbean		12 000
	4 visits in Europe		4 000
	Total, involving 40 travel days		16 000
1990	l visist each to Africa, Asia, Latin America and the Caribbean		12 600
	5 visits in Europe		5 250
	Total, involving 45 travel days		17 850
1991	l visit each to Africa, Asia, Latin America and the Caribbean		13 500
	Up to 6 visits in Europe		6 600
	Total, involving 50 travel days		20 100

- 12. Following a question regarding travel costs for the Chairman of the Standing Committee in accordance with paragraph 3 (c) of resolution 1.1, it was decided that provision would be included in line 16.
- 13. Discussion on the Equipment component (line 40) was adjourned pending a decision on the location of the Secretariat, and a Working Group composed of the representatives of Denmark, Federal Republic of Germany, Luxembourg and Norway, co-ordinated by the representative of Denmark, was set up to discuss the matter, together with the resolution on the terms of reference of the Standing Committee and measures to promote accession to the Convention.
- 14. Following an exchange of views on Reporting costs (subline 5200), it was decided to reduce the total for 1991 to \$20,000. It was pointed out, however, that this would necessarily restrict the activities of a strengthened Secretariat.
- 15. It was explained that UNEP charged 13 per cent costs for all Trust Funds it administered; the exact sum involved under line 5400 would depend on the total amount of the budget finally adopted. In many cases, part of this amount was recycled and when the Convention's resources were on a firmer footing the same thing could be done.
- 16. With regard to the Trust Fund, the Committee approved extension of the duration of the Fund to 31 December 1991 and endorsed its revised terms of reference (CMS/Conf.2.14, annex IV, appendix III), noting that paragraphs 16 and 18 might be affected by the decisions of the Working Group of the Standing Committee.

- 17. It was agreed that the standard participation fee for all non-governmental organizations should be fixed at \$150 (except as otherwise reduced by the Standing Committee) and organizations were urged to make a greater contribution where possible.
- 18. In reviewing the scale of contributions, the Committee noted that, since the minimum contribution by developing countries had been fixed at \$150, their participation calculated on the basis of the United Nations scale of assessments would have to be adjusted. Replying to a question on the relationship between the scale of actual contributions and the budget, the Acting Assistant Executive Director of UNEP explained that the Conference approved the budget for each year and the scale of contributions adopted had to correspond to it. In the future, it was hoped to build up a cushion of resources to facilitate advance programming. The Committee approved the scale of contributions in principle subject to receiving detailed calculations.
- 19. Attention was drawn to paragraph 19 of CMS/Conf.2.14, which proposed a number of solutions to the problem of financing the Secretariat, although none of them were ideal.
- 20. The medium-term plan for 1989-1994 contained in part A of annex IV, appendix I, of CMS/Conf.2.14 was approved on the understanding that the figures for the years 1989-1991 would be replaced by the figures adopted for the budget. (The amended medium-term plan appears as the appendix to this report).
- 21. The Working Group co-ordinated by the representative of Denmark reported that no circumstances currently justified moving the Secretariat from Bonn. It recommended, however, that the matter should be kept under review by the Standing Committee and proposed that the following new paragraph 8 should be added to the draft resolution on financial and budgetary matters:

"Requests the Standing Committee to consider other options and possibilities concerning the location of the Secretariat and to report on its work to the Third Meeting of the Conference of the Parties".

- 22. The Acting Assistant Executive Director of UNEP emphasized that UNEP could agree to keep the office in Bonn only if a headquarters agreement with the Federal Republic of Germany was signed. The representative of the Federal Republic of Germany replied that a solution was imminent. The representative of IUCN reiterated the Union's willingness to explore the possibility of relocating the Secretariat at its new headquarters, which would, however, not be ready for some time. The Committee therefore approved the Working Group's recommendation.
- 23. The Working Group submitted a draft resolution on the Standing Committee. Committee II amended paragraph 3 of the draft resolution (CMS/Conf.2/CRP.4, adopted as resolution 2.5) as follows: the first line of operative paragraph 1 (a) was amended to read "provide general policy, operational and financial direction to the ..."; the first word of operative paragraph 3 was amended to read "Requests"; the words "less developed" were amended to read "developing". The Committee then approved the draft resolution as amended.
- 24. Finally, the Working Group recommended that the question of promoting accession to the Convention should be dealt with by the Standing Committee.

- 25. The Committee approved the revised budget estimates for 1989-1991 (CMS/Conf.2/CRP.6, annex I, adopted in Plenary as resolution 2.4, annex I), after amending line 1602 to read \$3,000 for 1989, \$4,000 for 1990 and \$4,000 for 1991 and adjusting the subtotals accordingly.
- 26. The representative of the Federal Republic of Germany emphasized that the Federal Republic of Germany would continue to meet the costs under lines 4300 and 5104 only if the Secretariat remained in Bonn.
- 27. The Committee approved the scale of contributions (CMS/Conf.2/CRP.6, annex II, adopted in Plenary as resolution 2.4, annex II), amending the percentage for India to 0.35 and the percentage for Nigeria to 0.19.
- 28. The Committee approved the Terms of Reference for the Administration of the Trust Fund (CMS/Conf.2/CRP.6, annex III adopted in Plenary as resolution 2.4, annex III) with minor editorial amendments.
- 29. It was agreed that the draft resolution on implementation of Articles IV and V of the Convention (CMS/Conf.2/CRP.1, adopted in Plenary as resolution 2.6) would be amended as follows:
- (a) In the second line of the third preambular paragraph, the word "Government" following the word "depositary" was deleted;
- (b) In the first line of the fourth preambular paragraph the words "Federal Republic of Germany" were replaced by the word "depositary";
- (c) The third operative paragraph was amended to read as follows:
 "Suggests that such instruments whenever appropriate and feasible may take the shape of, for example, resolutions adopted by the Conference of the Parties on proposals from the Party Range States, or administrative agreements or memoranda of understanding. Article V (2) should apply also to such instruments." The draft resolution as amended was then approved.
- 30. One representative suggested that the draft AGREEMENTs already formulated should be reviewed in the light of the approval of the draft resolution in order to determine which elements necessitated a formal AGREEMENT, an administrative agreement, or a memorandum of understanding. In order to achieve progress, a step-by-step approach should be followed, commencing, for example, with an administrative agreement to be followed by a formal AGREEMENT, which involved specific legislation or regulations in the Range States.
- 31. The Committee amended the draft resolution on administration of agreements (CMS/Conf.2/CRP.3, adopted in Plenary as resolution 2.7) as follows: the words "and co-ordination" were added after the word "administration" in the second line of sub-paragraph (a) of the operative paragraph; sub-paragraph (b) was amended to read: "all Range States that are parties to an agreement should be prepared to contribute a share of such costs of administering that agreement as may arise and as shall be agreed by the Parties to the agreement. The draft resolution as amended was approved.
- 32. In closing the meeting, the Chairman expressed his gratitude to all those who had assisted him in his task.

Appendix

MEDIUM-TERM PLAN 1989-1994

(United States dollars)

Budge	Budget line	1989	1990	1991	1992	1993	1994
1100	1100 Project personnel	120 000	155 000	173 800	191 000	210 000	231 000
1200	Consultants	25 000	26 500	27 000	28 000	29 000	30 000
1300	Administrative $\operatorname{support}^\star$	48 600	096 89	222 300	78 000	80 000	250 000
1600	Travel on official business	19 000	21 850	24 100	27 500	30 000	33 000
3000	Meetings**	20 000	22 000	39 000	23 000	24 000	40 000
4000	Equipment (stationery, machines and premises)	000 6	5 000	9 200	7 000	7 500	8 000
5100	Operation and maintenance (premises and machines)	5 000	3 500	3 950	5 000	2 000	000 9
5200	Reporting costs	16 000	11 100	20 000	17 000	12 000	22 000
5300	Sundry (freight and communications)	10 000	11 200	21 000	12 000	13 000	23 000
0009	UNEP administrative costs	35 438	42 264	69 895	50 505	53 365	83 590
	Total	308 038	367 374	607 545	439 005	463 865	726 590

Support staff, temporary assistance for meetings, Scientific Council, Working Groups. ×

Conference Services, Standing Committee, Scientific Council, Working Groups. *

Annex I

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Annex II

CONFERENCE WORKING DOCUMENTS

CMS/Conf.2.6/Rev.1	Adoption of Rules of Procedures
CMS/Conf.2.11	Report of the Secretariat
CMS/Conf.2.12.1	Report of the Standing Committee
CMS/Conf.2.12.2	Report of the Scientific Council
CMS/Conf.2.12.3	Report of the Working Group on Small Cetaceans
CMS/Conf.2.12.4	Reports from Parties
CMS/Conf.2.12.5	Reports on Agreements under Resolution 1.6
CMS/Conf.2.13	Proposals for amendments to Appendices I and II
CMS/Conf.2.15.1	Location of the Secretariat, Review
CMS/Conf.2.15/Add.1	Review of institutional arrangements for the Secretariat; activities under the Ramsar Convention
CMS/Conf.2.15/Add.2	Review of institutional arrangements for the Secretariat; co-operation between the Secretariats for the Ramsar and Migratory Species Convention
CMS/Conf.2.15.2	Administrative support for Agreements
CMS/Sc.C/1.2	Adoption of Rules of Procedure; first meeting of the Scientific Council
CMS/Sc.C/1.4.2	Guidelines for the application of the terms "endangered", "migratory species" and "Range State"

