

Questionnaire for important consumer and trading countries of saiga parts and derivatives

**Questionnaire for important consumer and trading countries of saiga parts and derivatives:  
Status of the implementation of the Medium-Term International Work Programme for the Saiga Antelope (2011-2015)**

**A. GENERAL INFORMATION**

Country	Japan
Function and contact details of agency completing this questionnaire (e.g. CITES Management Authority, CITES Scientific Authority, Wildlife Authority, Police, Customs,..)	<p>CITES Scientific Authority of terrestrial animals* and other related authorities including CITES Management Authority**, CITES enforcement authorities*** and Ministry of Health, Labour and Welfare.</p> <p>* Ministry of the Environment</p> <p>** Ministry of Economy, Trade and Industry (METI)</p> <p>*** National Police Agency and Ministry of Finance in charge of customs</p>
<b>Contact person (function, email)</b>	<p>Saeko Terada, Wildlife Division, Bureau of Nature Conservation, Ministry of the Environment as CITES Scientific Authority of land animals</p> <p>email: SAEKO_TERADA@env.go.jp</p>

**B. APPLICABLE LEGISLATION / REGULATORY FRAMEWORK**

<b>B.1</b>	<p>Has your country enacted legislation to regulate international trade in saiga parts and derivatives in accordance with the provisions of CITES?</p> <p>Yes <input checked="" type="checkbox"/> No <input type="checkbox"/></p> <p>If 'yes', please specify the titles and provisions of such legislation.</p> <ul style="list-style-type: none"><li>- International trade (Export and Import) in Japan is controlled by the Foreign Exchange and Foreign Trade Act (December 1, 1949, Law No.228) and relevant Cabinet and Ministerial Orders.</li><li>- The international trade in species listed on CITES Appendices, including saiga parts and derivatives, is controlled by this law to implement CITES.</li></ul>
<b>B.2</b>	<p>What are the minimum and maximum penalties that can be imposed in accordance with your national legislation, upon conviction of a person for illegal trade in or illegal possession of saiga parts and derivatives?</p> <ul style="list-style-type: none"><li>- The penalty for illegal trade under this law is five years of imprisonment and/or a fine of five million yen (ca. 45,455 USD), or five times the price of the subject matter, whichever is higher.</li></ul>

**C. INTERNATIONAL TRADE IN SAIGA PARTS AND DERIVATIVES, AND CONSERVATION OF SAIGA ANTELOPES**

<b>C.1</b>	<p>In what form is saiga commonly traded in your country (e.g. horns, horn cuttings, finished medicines, ...)?</p> <ul style="list-style-type: none"> <li>- Saiga is traded commonly in dried horn and it is mainly used as an ingredient of medicines in Japan.</li> <li>- Dried horn of saiga, called "Antelope's Horn", is renowned for its medicinal properties, such as antipyretic actions, analgesic actions and sedative effects. Therefore, "Antelope's Horn", which is an animal crude drug, is used as raw material for a few OTC drugs, such as cardiac stimulants or sedative medications for children.</li> </ul>																																																						
<b>C.2</b>	<p>Have any saiga parts and/or derivatives been legally imported into your country since 1 January 2011 that are not reflected in the CITES annual reports submitted?</p> <p align="center">Yes <input type="checkbox"/> No <input checked="" type="checkbox"/></p> <p>If yes, provide details in the following table<sup>1</sup>:</p> <table border="1" style="width:100%; border-collapse: collapse; margin-top: 10px;"> <thead> <tr> <th style="width:15%;">Description of saiga part or derivative in trade<sup>2</sup></th> <th style="width:15%;">Quantity and unit of measure</th> <th style="width:10%;">Date</th> <th style="width:15%;">Country of export or re-export</th> <th style="width:10%;">Number of export permit or re-export certificate</th> <th style="width:10%;">Country of origin of re-exports</th> <th style="width:10%;">Purpose</th> <th style="width:10%;">Source</th> <th style="width:10%;">Remarks</th> </tr> </thead> <tbody> <tr><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td></tr> <tr><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td><td> </td></tr> </tbody> </table>	Description of saiga part or derivative in trade <sup>2</sup>	Quantity and unit of measure	Date	Country of export or re-export	Number of export permit or re-export certificate	Country of origin of re-exports	Purpose	Source	Remarks																																													
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<sup>1</sup> Refer to CITES codes for Source and Purpose in [Resolution Conf. 12.3 \(Rev. CoP16\)](#).

<sup>2</sup> e.g. horns, horn cuttings, finished medicines etc.

**C.3** Have any saiga parts and derivatives been legally exported or re-exported from your country since 1 January 2011 that are not reflected in the CITES annual reports submitted?

Yes

No

If yes, provide details in the following table<sup>3</sup>:

Description of saiga part or derivative in trade <sup>4</sup>	Quantity	Date	Country of export or re-export	Number of export permit or re-export certificate	Country of origin of re-exports	Purpose	Source	Remarks

<sup>3</sup> Refer to CITES codes for Source and Purpose in [Resolution Conf. 12.3 \(Rev. CoP16\)](#).

<sup>4</sup> e.g. horns, horn cuttings, finished medicines etc.

<p><b>C.4</b></p>	<p>Do stocks of horns or other saiga products exist in your country?</p> <p style="text-align: center;">Yes <input checked="" type="checkbox"/> No <input type="checkbox"/></p> <p>If 'yes', please provide details on: size and nature of the stocks; source of the stocks; age (i.e. when the stock was constituted); owners of the stocks; stock registration and monitoring system; and controls of these stocks:</p> <ul style="list-style-type: none"> <li>- The Government of Japan does not monitor stocks of horns or other saiga products and we don't know details of the stocks . However, we can assume that some stocks exist in Japan and these are imported mainly as an ingredient of medicines or medicines as following information.</li> <li>- By trade database on CITES website (based on reports from importing country), the amounts of imports were 571kg in 2011, 225kg in 2012 and 224kg in 2013 for the latest there years, and those were imported from China, Hong Kong and Singapore.</li> <li>- Based on the data from the Federation of Pharmaceutical Manufacturers' Associations of JAPAN (FPMAJ), which is an organization whose members are composed of pharmaceutical manufactures, the average amount of use for medicine was about 320kg and it remains roughly flat.</li> </ul>
<p><b>C.5</b></p>	<p>Has your country contributed financially towards the <i>in situ</i> conservation of saiga antelopes in current range States?</p> <p style="text-align: center;">Yes <input type="checkbox"/> No <input checked="" type="checkbox"/></p> <p>If 'yes', please provide details (e.g. how much, when, where etc.).</p>

## D. ENFORCEMENT

<b>D.1</b>	<p>Are there any enforcement challenges in your country with regard to controlling or monitoring the trade in saiga parts and derivatives that you would like to highlight?</p> <p>Yes <input checked="" type="checkbox"/> No <input type="checkbox"/></p> <p>If 'yes', please provide details.</p> <ul style="list-style-type: none"><li>- The Government of Japan monitors the amount of import and domestic use of saiga horn for medicines. More specifically, FPMAJ mentioned above compiles those information and reports the result to the Ministry of Health, Labour and Welfare in Japan.</li><li>- FPMAJ also strains to procure materials of the CITES listed species for ingredients in medicines based on rules of CITES through the CITES-related Association which was appointed by the Federation as a standing committee in charge of CITES-related business.</li></ul>
<b>D.2</b>	<p>Are there any best practices to control and monitor trade in saiga parts and derivatives that you would like to highlight?</p> <p>Yes <input type="checkbox"/> No <input checked="" type="checkbox"/></p> <p>If 'yes', please provide details.</p>

**D.3**

What type of support do you believe would improve the management of the trade in saiga parts and derivatives in your country?

- It is preferable that best practices established by Parties are shared with other Parties.

## E. SEIZURE AND DISPOSAL

**E.1** Have any saiga parts and derivatives been seized in your country since 1 January 2011?

Yes  No

If yes, please provide the following information for each seizure separately, and to the extent possible.

	Year	Description of seized part or derivative <sup>5</sup>	Quantity	Date of the seizure	Country of origin	Country(ies) of transit	Final destination
A	2012	horns, horn cuttings	100	5. MAR	Unknown	China	Unknown
B	2013	finished medicines	10	13. DEC	Korea	Korea	Unknown
C	2014	finished medicines	20	28. MAY	Unknown	China	Unknown
D	2014	finished medicines	10	28. MAY	Unknown	China	Unknown
E	2014	finished medicines	2	8. NOV	Unknown	China	Unknown

In connection with the seizures listed above, please provide, for each case (referring to the same letter as in the first column in the table above), the following information:

	Means of transport	Method of concealment	Location of incident <sup>6</sup>	Detecting agency <sup>7</sup>
A	Airplane	Luggage	Airport	Customs
B	Vessel	Luggage	Seaport	Customs
C	Airplane	Luggage	Airport	Customs
D	Airplane	Luggage	Airport	Customs
E	Airplane	Luggage	Airport	Customs

<sup>5</sup> e.g. horns, horn cuttings, finished medicines etc.

<sup>6</sup> e.g. airport, landport, seaport.

<sup>7</sup> e.g. Police; Customs; Wildlife agency; Other (please specify).



In connection with the seizures listed above, please provide also for each case (referring to the same letter as in the first column in the table above), the following information about prosecutions and criminal convictions:

	Number of persons arrested	Number of persons prosecuted	Criminal offence (e.g. poaching, illegal possession, attempted illegal import, illegal sale, etc.)	Number of persons convicted	Penalties
A	0	0	0	0	(Voluntary abandonment)
B	0	0	0	0	(Voluntary abandonment)
C	0	0	0	0	(Voluntary abandonment)
D	0	0	0	0	(Voluntary abandonment)
E	0	0	0	0	(Voluntary abandonment)

**E.2** Has your country established regulations or procedures for managing, storing or disposing of seized or confiscated saiga parts and derivatives?

Yes  No

If 'yes', please indicate how these regulations or procedures apply to the disposal of saiga parts and derivatives.

- The CITES Management Authority of Japan destroy saiga parts and derivatives which are illegally traded and abandoned at the Japan Customs, except specimens used for public awareness.

## F. DEMAND MANAGEMENT, EDUCATION AND AWARENESS-RAISING

<b>F.1</b>	<p>Have any measures been taken in your country to reduce consumption in saiga parts and derivatives?</p> <p>Yes <input type="checkbox"/> No <input checked="" type="checkbox"/></p> <p>If 'yes', please describe the nature and results of these measures.</p>
<b>F.2</b>	<p>Have any actions been undertaken in your country to improve public awareness regarding the trade in saiga parts and derivatives?</p> <p>Yes <input type="checkbox"/> No <input checked="" type="checkbox"/></p> <p>If 'yes', please describe these activities and provide information on their effectiveness. Please attach examples of any educational and publicity materials your country has produced on this regard.</p>